

## **MARK H. GREENBERG**

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### ***Employment***

#### **Migration Policy Institute**

- **Director, Human Services Initiative**, 2020 to date
- **Senior Fellow**, 2017 to date

The Migration Policy Institute (MPI) is an independent, nonpartisan, nonprofit think tank that engages in research and policy analysis relating to immigration in the United States and internationally. I worked to establish and direct MPI's Human Services Initiative, which focuses on immigration issues affecting families and children; humanitarian populations, including refugees, asylees and asylum seekers, and unaccompanied children; and intersections of immigration and health and human services programs and policies.

#### **Administration for Children and Families, U.S. Department of Health and Human Services**

- **Acting Assistant Secretary**, 2013-2017
- **Acting Commissioner, Administration on Children, Youth and Families**, 2013-2015
- **Deputy Assistant Secretary for Policy**, 2009-2013

The Administration for Children and Families (ACF) has responsibilities for a wide range of federal programs, including Head Start, child care, child support, child welfare, Temporary Assistance for Needy Families, refugee resettlement, unaccompanied children, runaway and homeless youth, domestic violence programs, Native American programs, the Community Services Block Grant, the Low Income Energy Assistance Program and the Social Services Block Grant. ACF's budget exceeds \$50 billion, and ACF has approximately 1300 employees in a central office and ten regional offices. As Deputy Assistant Secretary for Policy, I provided cross-ACF support in policy development. As Acting Assistant Secretary, I had overall responsibility for ACF's management and operations.

While I was Acting Assistant Secretary, we:

- completed eight significant regulatory packages: Head Start performance standards; Child Care reauthorization; Domestic Violence reauthorization; Child Support modernization; the Adoption and Foster Care Analysis and Reporting System; Runaway and Homeless Youth Program performance standards; Comprehensive Child Welfare Information Systems, and Temporary Assistance for Needy Families Electronic Benefits Transfer;
- established an Office on Trafficking in Persons, an Office of the Chief Information Officer, and an Office of Data and Improvement;
- substantially improved the capacity of the Unaccompanied Children program to receive, shelter, and safely place arriving children with parents or other appropriate sponsors and significantly strengthened attention to child welfare and child well-being, and improved access to legal services in the program;
- worked to maintain state participation in the refugee resettlement program while conveying the importance of non-discrimination in program operations;

- placed strong cross-ACF attention on family and youth homelessness; two-generation strategies in human services programs; responsiveness to tribal needs; domestic violence, trauma, stress, and applicability of brain sciences in human services; and financial capability;
- established a Racial Equity Initiative, which included providing intensive training for two ACF offices on issues of racial equity and diversity with a goal of strengthening our internal attention to racial issues as well as informing our external work and providing staff with tools to view their work through a racial equity lens;
- implemented an *ACF Evaluation Policy*, seeking to ensure that research would be protected from political influence and took multiple steps to establish ACF's commitment to be a learning organization;
- prioritized improving ACF's management and advancing employee engagement, including working with the union representing ACF employees to establish a Labor-Management Committee; improving the hiring process; significantly expanding training and professional development; establishing a system for feedback to and support for supervisors; and strengthening work-life balance policies.

The American Academy of Pediatrics awarded me its Excellence in Public Service Award for my work on behalf of children in leading ACF.

### **Georgetown University Center on Poverty, Inequality, and Public Policy**

- **Executive Director, 2007-2009**

The Center (now the Georgetown Center on Poverty and Inequality) began as a joint initiative of the Georgetown University Law Center and the Georgetown Public Policy Institute, with a mission to elevate attention to the nature and extent of poverty and inequality and the costs and consequences for the nation and promote dialog between the academic and policy communities to encourage effective responses. I directed the Center in its creation and initial years of operation.

### **Center for American Progress**

- **Senior Fellow, 2007-2009**
- **Executive Director, Task Force on Poverty, 2006-2007**

The Center for American Progress (CAP) is a nonprofit, nonpartisan think tank. I came to CAP to be Executive Director of CAP's Task Force on Poverty. The Task Force was comprised of noted academics, researchers, advocates and representatives of key advocacy and membership organizations. I worked with the Task Force and CAP colleagues to issue a report entitled **From Poverty to Prosperity: A National Strategy to Cut Poverty in Half**. After completing the report, I directed CAP's Poverty and Prosperity Program and then served as a Senior Fellow.

### **Center for Law and Social Policy**

- **Senior Fellow, 2007-2009**
- **Director of Policy, 2001-2007**
- **Senior Staff Attorney, 1988-2001.**

The Center for Law and Social Policy (CLASP) is a nonprofit organization engaged in research, policy analysis, technical assistance, and advocacy on issues affecting low-income families. I worked on a broad range of low-income policy issues, including welfare reform, child care and early education and workforce development. I frequently engaged in legislative testimony,

writing, speaking and consultations with state and local governments, legislators, program providers and advocacy groups.

#### **Western Center on Law and Poverty**

- **Staff Attorney**, 1984-1988

The Western Center on Law and Poverty (WCLP) provides litigation back-up, co-counseling, and technical assistance to legal services programs of California. I was extensively involved in litigation concerning cash assistance and other public benefits programs and minimum wage issues and co-coordinated a statewide Health and Welfare Task Force of attorneys.

#### **Jacksonville Area Legal Aid, Inc.**

- **Staff Attorney**, 1978-1984

I specialized in public benefits representation and litigation, headed the program's Health/Employment/Welfare Unit, chaired the Florida AFDC/Food Stamps Work Group, and co-chaired the Southeast Regional Public Benefits Task Force.

### *Speeches and Publications*

A number of my speeches as ACF Acting Assistant Secretary are available online, including:

- Remarks to the National Head Start Association, *Addressing Child Poverty* (2014)
- Remarks at ACF's *War on Poverty Anniversary Discussion* (2014)
- Remarks to American Academy of Pediatrics Conference, *Key Activities to Prevent and Ameliorate Toxic Stress* (2014)
- Remarks at *Congressional Briefing on Child and Family Homelessness* (2015)
- Remarks on *Helping Low Income Individuals Obtain and Sustain Employment* (2015)
- Remarks at National Conference on Health and Domestic Violence, *Addressing Domestic Violence at ACF* (2015)
- Remarks at National Association for Welfare Research and Statistics, *TANF and Implementation of the Workforce Innovation and Opportunity Act*, (2015)
- Remarks at Consumer Financial Protection Bureau Roundtable, *Financial Capability and Human Services Programs* (2015)
- Remarks on *Two-Generation Strategies at the Administration for Children and Families* (2016)
- Opening Remarks, *2016 Research and Evaluation Conference on Self-Sufficiency* (2016)
- Remarks on *ACF's Partnerships with Tribes During the Obama Administration* (2016)
- Remarks at SAMHSA Block Grant Conference, *The Importance of Behavioral Health Partnerships and Linkages in Human Services Programs* (2016)
- Remarks at EmPath Conference, Disrupting Poverty, *Learning from and Applying Brain Science to Human Service Delivery* (2016)
- Remarks to National Association of Counties Conference, *Addressing and Combatting Rural Child Poverty* (2016)

Selected Publications Since 2007; others available online or on request.

- *Medicaid Access and Participation: A Data Profile of Eligible and Ineligible Immigrant Adults*, with Valerie Lacarte and Randy Capps (2021)

- *Different Statuses, Different Benefits: Determining Federal Assistance for Afghan Evacuees*, with Celia Reynolds and Essey Workie (2021)
- *A Solvable Challenge: Improving Asylee Access to Health and Other Benefits*, with Essey Workie and Lillie Hinkle (2021)
- *Strengthening Services for Unaccompanied Children in U.S. Communities*, with Kylie Grow, Stephanie Heredia, Kira Monin, and Essey Workie (2021)
- *U.S. Government Makes Significant Strides in Receiving Unaccompanied Children but Major Challenges Remain* (2021)
- *Hampered by the Pandemic: Unaccompanied Child Arrivals Increase as Earlier Preparedness Shortfalls Limit the Response* (2021)
- *Promoting the Well-Being of Immigrant Families at a Time of Urgent Need*, with Essey Workie (2020)
- *The Public-Charge Rule: Broad Impacts, but Few Will be Denied Green Cards Based on Actual Benefits Use*, with Julia Gelatt and Randy Capps (2020)
- *As the United States Resettles Fewer Refugees, Some Countries and Religions Face Bigger Hits than Others*, with Julia Gelatt and Amy Holvina (2019)
- *Immigrant Families and Child Welfare Systems: Emerging Needs and Promising Policies*, with Randy Capps, Andrew Kalweit, Jennifer Grishkin, and Ann Flagg (2019)
- *Promoting Refugee Integration in Challenging Times: The Potential of Two-Generation Strategies*, with Julia Gelatt, Jessica Bolter, Essey Workie, and Isabelle Charo (2018)
- *Chilling Effects: The Expected Public Charge Rule and Its Impact on Legal Immigrant Families' Public Benefits Use*, with Jeanne Batalova and Michael Fix (2018)
- *Through the Back Door: Remaking the Immigration System via the Expected "Public-Charge" Rule*, with Jeanne Batalova and Michael Fix (2018).
- *Expanding the EITC to Help More Low-Wage Workers*, with Peter Edelman, Harry Holzer, Steve Holt, published by Georgetown Center on Poverty, Inequality and Public Policy (2009)
- *It's Time for a Better Poverty Measure*, Center for American Progress (2009)
- *Improving the Measure of Poverty*, with Rebecca Blank, published by The Hamilton Project, Brookings Institution (2008)
- *A Safety Net for the Least Fortunate*, with Peter Edelman and Harry Holzer, published in Washington Post (2008)
- *Lessons from the United States from Other Advanced Economies in Tackling Child Poverty*, with Kate Bell and Jared Bernstein, published in First Focus, **Big Ideas for Children: Investing in Our Nation's Future** (2008)
- *Single Mothers in the Era of Welfare Reform*, with Elizabeth Lower-Basch, chapter in **The Gloves-Off Economy, Workplace Standards at the Bottom of America's Labor Market** (Bernhardt, Boushey, Dresser, and Tilly, Ed.) (2008)
- *Next Steps for Federal Child Care Policy*, published in Brookings Institution/Princeton University *Future of Children* Journal (2007)
- *Making Poverty History*, published in *American Prospect* (2007)
- *From Poverty to Prosperity: A National Strategy to Cut Poverty in Half*, Co-author, for Task Force on Poverty, Center for American Progress (2007)

Congressional Testimony as ACF Acting Assistant Secretary:

- Committee on Judiciary, United States Senate, [concerning unaccompanied children](#) (2016)
- Permanent Subcommittee on Investigations, Committee on Homeland Security and Governmental Affairs, United States Senate, [concerning unaccompanied children](#) (2016)
- Committee on Homeland Security and Governmental Affairs, United States Senate, [concerning unaccompanied children](#), (2015)

- Committee on Homeland Security and Governmental Affairs, United States Senate, [concerning unaccompanied children](#) (2014)
- Subcommittee on Labor, Health and Human Services, Education and Related Agencies, Committee on Appropriations, United States Senate, [concerning budget for Administration for Children and Families](#) (2014)

Other testimony since 2001:

- Subcommittee on Income Security and Family Support, Committee on Ways and Means, U.S. House of Representatives, concerning definition of poverty (2007)
- Subcommittee on 21<sup>st</sup> Century Competitiveness, Committee on Education and the Workforce, U.S. House of Representatives, concerning reauthorization of Temporary Assistance for Needy Families and Child Care and Development Block Grant Programs (2005)
- Joint Hearing of U.S. Senate Committee on Finance, Subcommittee on Social Security and Family Policy, and U.S. Senate Committee on Health, Education, Labor and Pensions, Subcommittee on Children and Families, concerning child care for working families and welfare reform (2002)
- Subcommittee on Human Resources, Committee on Ways and Means, U.S. House of Representatives, concerning work requirement, time limits, and welfare reform proposals (2002)
- Subcommittee on Human Resources, Committee on Ways and Means, U.S. House of Representatives, on research findings relating to implementation of the Temporary Assistance for Needy Families block grant (2001)

### ***Boards of Directors, Other Activities***

- Biden-Harris Transition Team, HHS Agency Review (2020-2021)
- Member, Commission on Immigration, American Bar Association (2018 to 2021); Member, Advisor Committee, Commission on Immigration, (2021 to date)
- Board of Directors, International Social Services – USA (2018 to date)
- Board of Directors, LIFT (2008-2009)
- Board of Directors, Single Stop USA (until 2009)
- Board of Directors, Coalition on Human Needs (until 2009)
- Policy Council, Association for Public Policy Analysis and Management, 2007-2009)
- Adjunct Professor, Georgetown University Law Center, Low Wage Labor Market Seminar (2008)
- Board of Directors, ISED (Institute for Social and Economic Development) Solutions (2004-2007)
- Board of Directors, Transitional Work Corporation, Philadelphia, Pa. (1997-2007)
- Co-Chair, Economic Security Task Force, Leadership Conference on Civil Rights
- Welfare and Barriers to Employment Advisory Committee, MDRC
- National Advisory Committee, Corporate Voices for Working Families
- Member, Commission on Poverty and Homelessness, American Bar Association, 2002-2004
- Chair, Legal Services to Poor Committee, State Bar of California, 1987-88
- National Chair, Economic Rights Task Force, National Lawyers Guild, 1986-88

### ***Cross-National Activities***

- Co-coordinated U.S. delegation to United Kingdom to learn about U.K.'s commitment to end child poverty (2005)
- Board of Directors, European Centre for Social Welfare Policy and Research (1997-2003)
- Collaborated in developing Comparative Social Security Policy module for a master's in public policy and Management course for the UK eUniversities programme
- Participant, French-American Foundation, Study Tour, The Role of Public Education in the Lives of Two to Five Year Olds in France (1999)
- Atlantic Fellow in Public Policy (1997-98), University of York, focusing on the context for and nature of welfare reform in the United Kingdom

### ***Education***

- Harvard Law School, J.D., magna cum laude, 1978
- Harvard College, A.B., cum laude, 1975